

Concrete Overlays

The Latest Strategies for Successful Projects
on Highways, Streets, and Parking Lots

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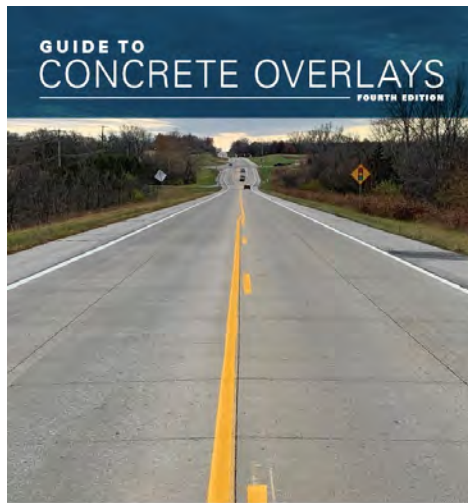


Outline

- Introduction
- Concrete Overlay Basics
 - Project Evaluation
 - Design
 - Construction
- Special Considerations & Lessons Learned

Acknowledgments & Further Information

- Thanks to Iowa DOT & ICPA for their support of this program
- Much more information is available in these documents:
 - <https://cptechcenter.org/concrete-overlays/>



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NOVEMBER 2021

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Introduction

What is a Concrete Overlay?

- Extending the life of an existing pavement with an overlay of a new concrete surface



Mitchell County, Iowa

Image: Rich Brumm, Mitchell County

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Mitchell County, Iowa

What is a Concrete Overlay?

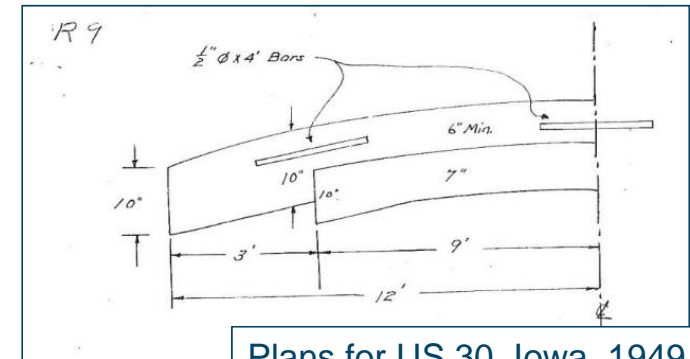
- Extending the life of an existing pavement with an overlay of a new concrete surface



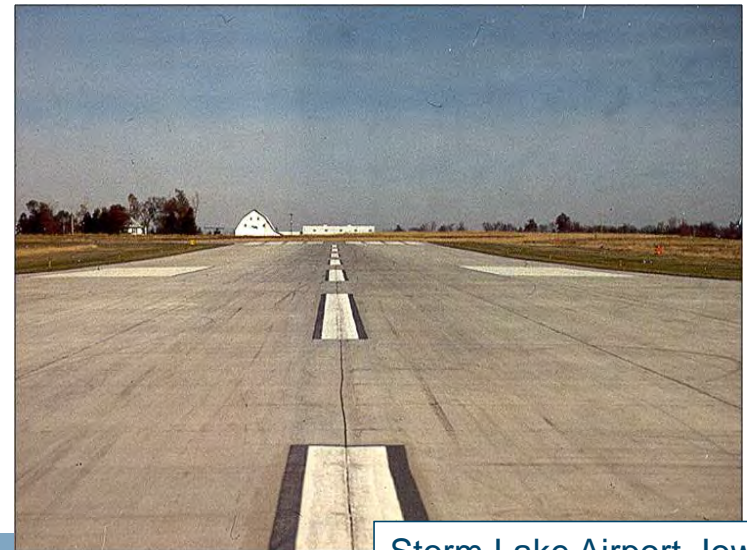
Mitchell County, Iowa

Background & History

- Experimental projects built during the mid-20th century
- 1970s to 1980s: early projects help establish concrete overlays in some U.S. states
- 1990s to present: further innovations in design, rate of adoption increases



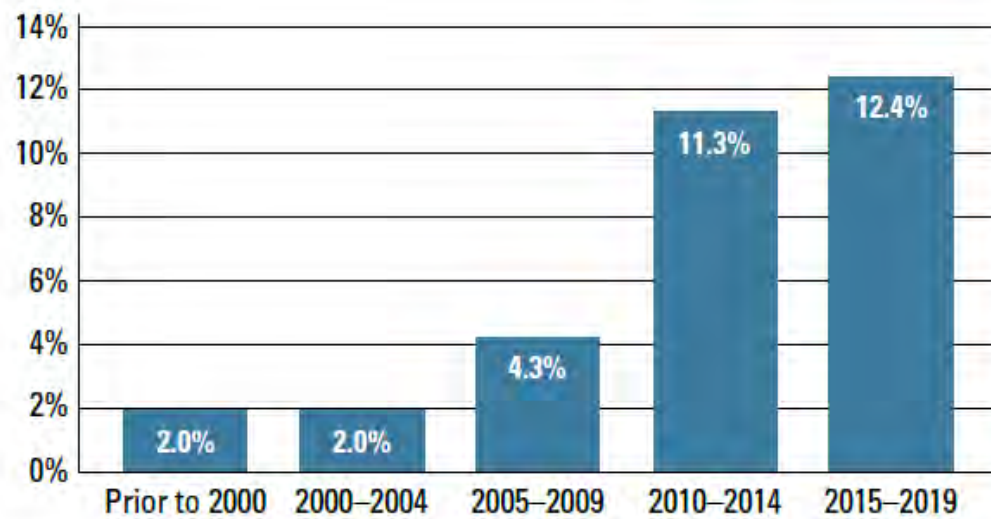
Plans for US 30, Iowa, 1949



Storm Lake Airport, Iowa, 1971

Background & History

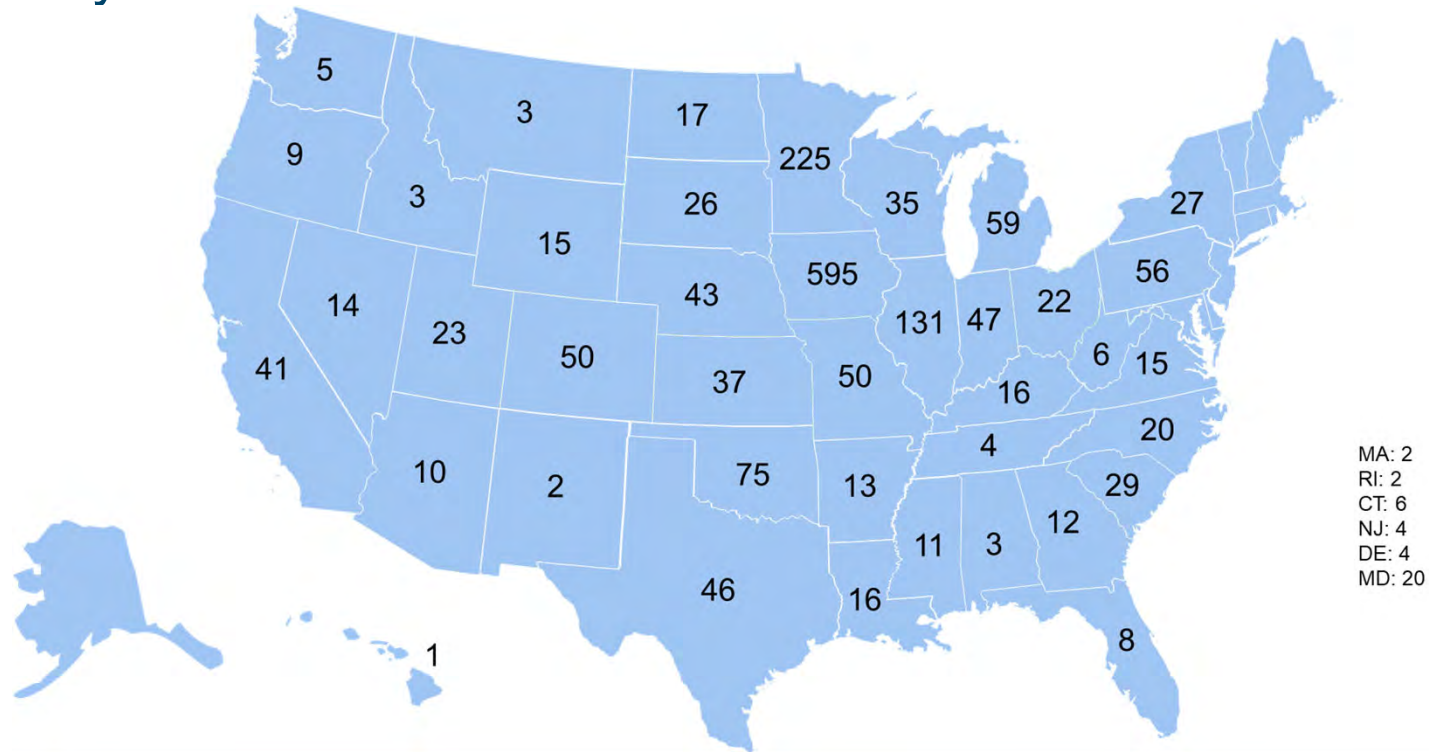
- Substantial increase in concrete overlay construction in the U.S. since 2000:



Based on data from ACPA

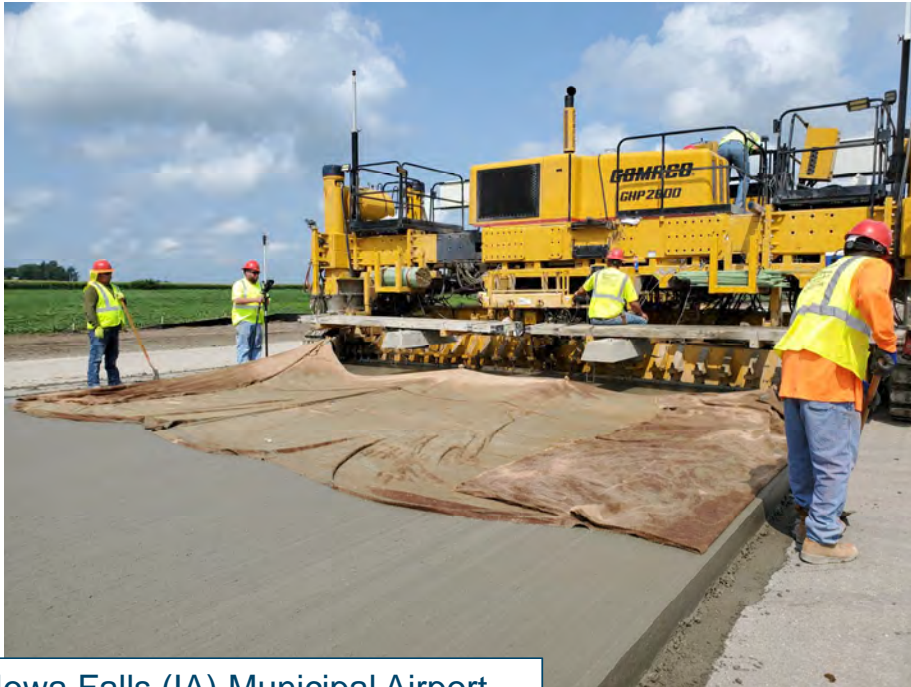
Background & History

- As of 2022, over 1,700 projects have been built on public roadways in 46 U.S. states:



Background & History

- Many successful concrete overlay projects have also been built at airfields, parking lots, and industrial and intermodal facilities



Iowa Falls (IA) Municipal Airport



Jamestown (TN) Municipal Airport

Background & History

- Many successful concrete overlay projects have also been built at airfields, parking lots, and industrial and intermodal facilities



Manitowoc, Wisconsin

Background & History

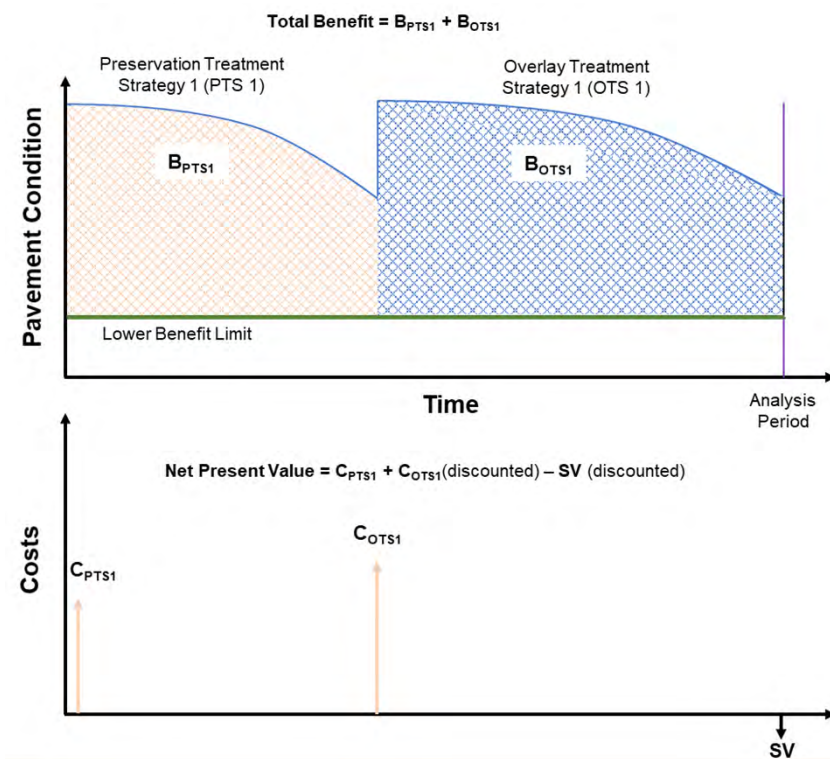
- Concrete overlays are still new to some areas, but for many agencies they have become a regular part of the pavement network
 - “Another tool in the toolbox”



Zumbro Falls, Minnesota

Why Concrete Overlays?

- Concrete overlays offer value to agencies and the traveling public in many ways
- Cost & Effectiveness
 - Lower up-front cost than reconstruction, but still capable of achieving a long design life
 - Preserves the equity invested in the original pavement structure



Why Concrete Overlays?

- Concrete overlays can also help agencies meet emerging needs for more **sustainable & resilient** pavements
 - Using fewer raw materials and a lower-impact construction process helps reduce the amount of embodied carbon
 - Hardening pavement surface layers increases resilience to the impacts of flooding and saturation of the foundation



I-29, Iowa

Image: Lincoln Journal Star

Concrete Overlay Basics

Getting Started

- Concrete overlays are primarily classified based on the **existing pavement type** and the **bonding condition**

Concrete on Asphalt

Concrete on asphalt (COA) overlays can be designed to address a broad range of existing pavement conditions on both composite and full-depth asphalt pavements. Both bonded (COA-B) and unbonded (COA-U) options enable designs to cost-effectively match the condition of the existing asphalt—from deteriorated to good—as well as geometric parameters.

COA-B (Full Depth and Composite)



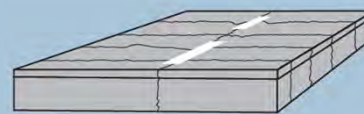
COA-U (Full Depth and Composite)



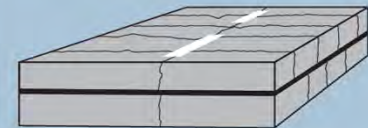
Concrete on Concrete

Concrete on concrete (COC) overlays can be designed for applications on both existing jointed plain concrete pavement (JPCP) and continuously reinforced concrete pavement (CRCP). The predominance of COC overlay designs are unbonded (COC-U) systems; however, bonded (COC-B) applications can be successful, provided the existing pavement is in good condition.

COC-B (JPCP and CRCP)



COC-U (JPCP and CRCP)



Getting Started

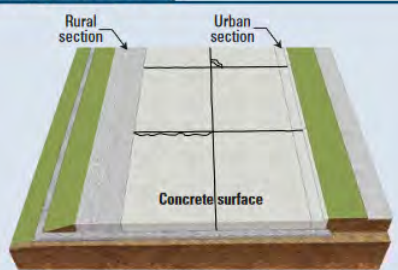
- That said, don't worry about being too specific about what type of overlay you're going to build before you get started
- Concrete overlays are adaptable to:
 - Nearly all types of existing pavements
 - All but the worst existing pavement conditions
 - Both short- and long-term design life goals



Evaluating the Existing Pavement

- Determine the existing pavement type and condition

Existing Concrete



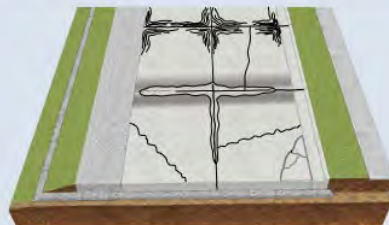
Good—Structurally sound with little to no cracking



Fair—Structurally sound with minor surface distresses such as random cracking, periodic partial-depth joint spalling, and shadowing

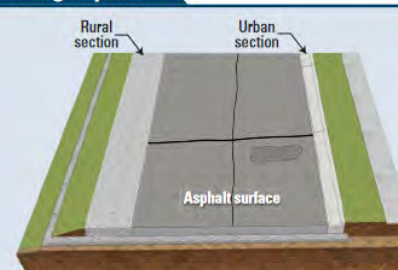


Poor—Full-depth joint deterioration, working cracks, spot structural failures, faulting, and/or material-related distress



Deteriorated—Significant surface deterioration and structural distresses, including joint deterioration from freeze-thaw damage or material-related distress at 50% or more of the joints

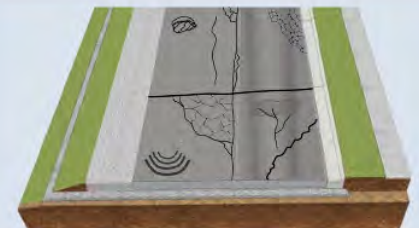
Existing Asphalt



Good—Structurally sound with minor surface defects and minor cracking



Fair—Structurally sound with minor surface distresses such as potholes, block cracking, or thermal cracking



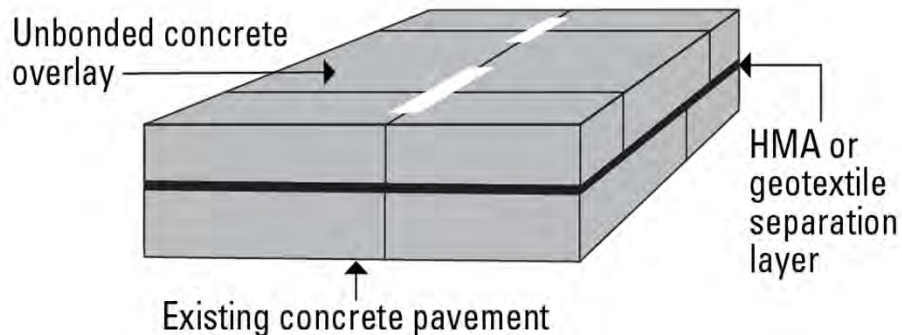
Poor—Frequent surface distresses such as potholes, block cracking, or thermal cracking plus alligator cracking, rutting, shoving, slippage, stripping, and raveling



Deteriorated—Significant surface and structural distresses, including potholes, block cracking, or thermal cracking plus alligator cracking, rutting, shoving, slippage, stripping, and raveling

Evaluating the Existing Pavement

- Existing concrete pavements: in the vast majority of cases, you will design an **unbonded** overlay (COC–U)
- COC–U overlays have a separation layer, which provides isolation from the underlying pavement, bedding, and drainage
 - Either 1 to 2 inches of HMA or a geotextile

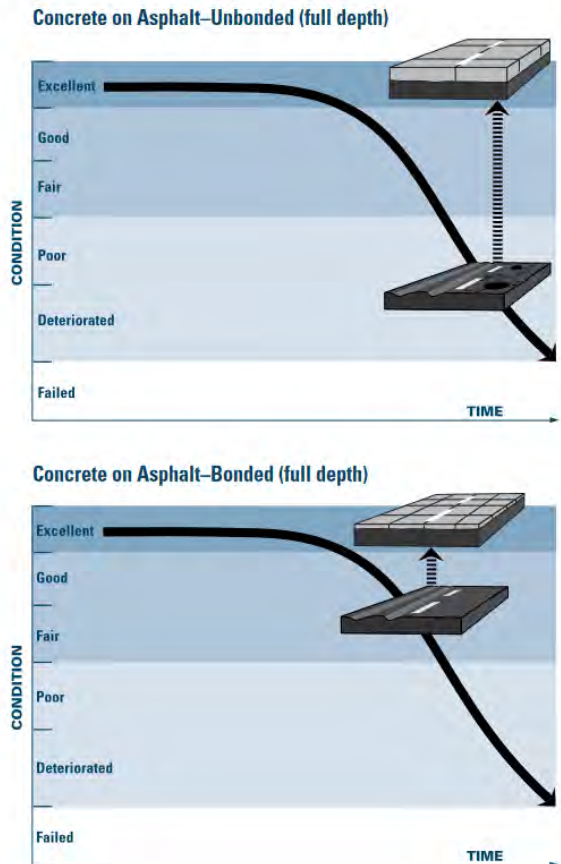


Evaluating the Existing Pavement

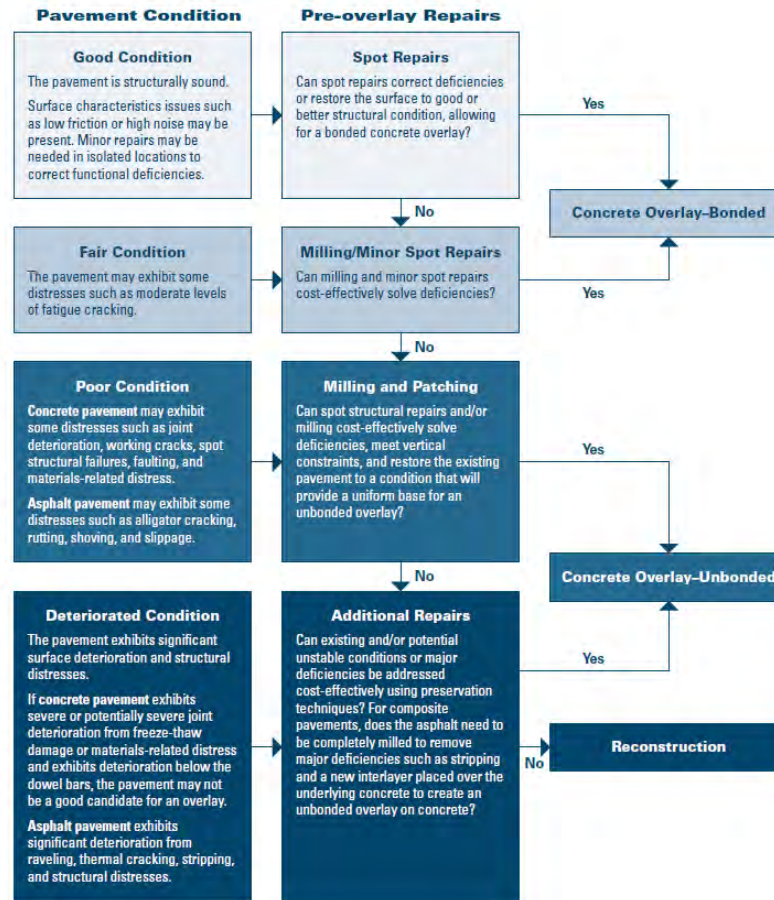
- Existing asphalt or composite pavements:
 - If the existing asphalt is still in relatively good condition, you may choose to design a **bonded** overlay (COA–B)
 - If the asphalt is in poor condition and/or needs significant repairs, you should choose an **unbonded** overlay (COA–U)
 - In either case, the concrete is placed directly on the existing asphalt surface and both types of COA overlays are similar

Evaluating the Existing Pavement

- What should I look for in an existing asphalt pavement when evaluating its condition?
 - Deterioration of the asphalt and/or stripping within asphalt layers
 - Loss of base or subbase support
 - Required repairs
 - Thickness of the existing asphalt
 - Is there room to mill off rutting and minor surface distresses?

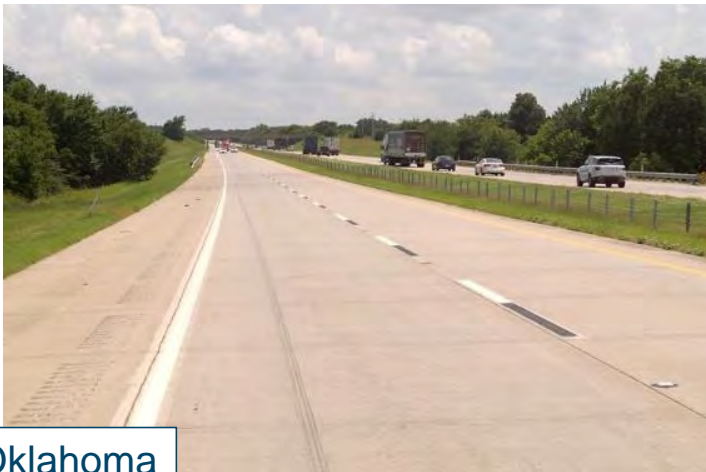


Evaluating the Existing Pavement



Concrete Overlay Design

- Once you've determined overlay type, you can design concrete overlay thickness
 - Use standard pavement design inputs
 - Both bonded and unbonded overlays can be designed for varying traffic levels as well as short- or long-term design life



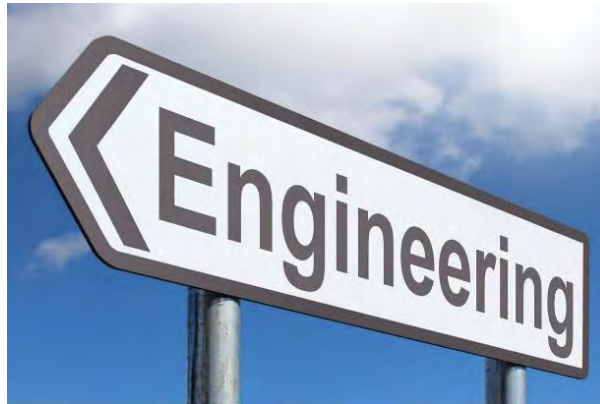
I-35, Oklahoma



Cass County, Missouri

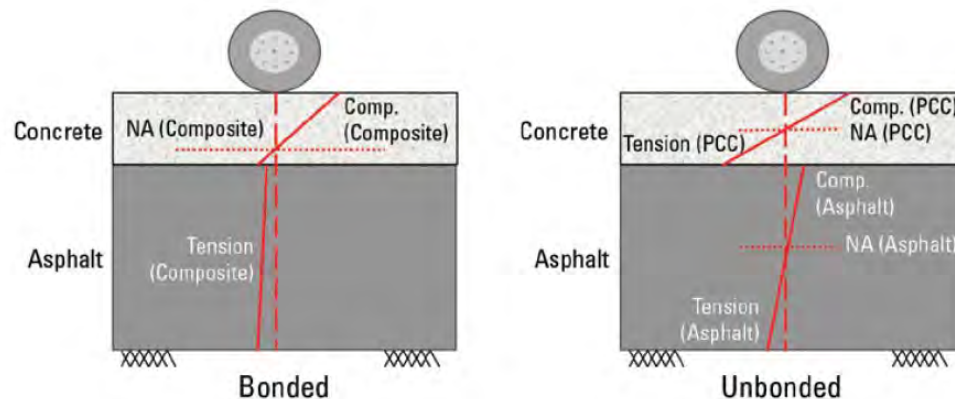
Concrete Overlay Design

- Common thickness design procedures:
 - AASHTOWare Pavement ME Design (\$)
 - ACPA Pavement Designer
 - University of Pittsburgh's BCOA-ME
 - University of Pittsburgh's UBOL Design v1.0



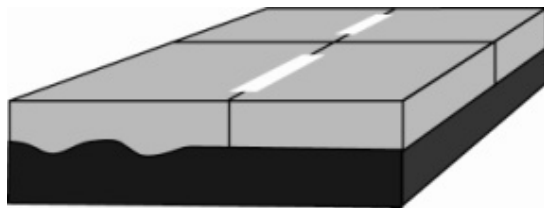
Concrete Overlay Design

- In Iowa, 6 inch COA & COC overlays are very common on county highways and well-suited to those traffic levels
- Thicker overlays may be used on higher volume roadways or to achieve a longer design life
- Thinner COA–B overlays may be designed at 4 or 5 inches
 - Relying on the bond in design makes a thinner slab feasible

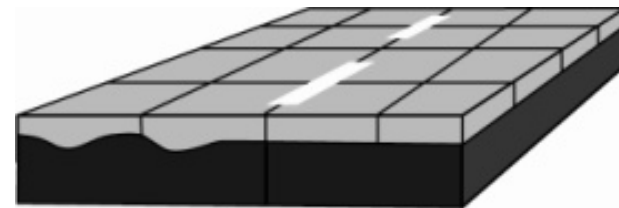


Concrete Overlay Design

- Conventional joint spacing vs. short joint spacing
 - A shorter joint spacing (e.g. 6 ft x 6 ft) may reduce stresses caused by traffic loads and curling and warping
 - Useful for thinner (4 to 6 inch) overlays on projects with higher traffic volumes
 - 6+ inch overlays on Iowa county highways are almost always designed with conventional joint spacings (e.g. 12 ft x 12 ft)
 - Rule of thumb: Joint Spacing (ft) $\leq 2 \times$ Thickness (inches)



vs.



Concrete Overlay Design

- When using a shorter joint spacing on roadways, do not place joints in the wheel path (e.g. 4 ft x 4 ft)
 - Not an issue for parking lots



MnROAD Test Facility on I-94

Concrete Overlay Design

- When using a shorter joint spacing on roadways, do not place joints in the wheel path (e.g. 4 ft x 4 ft)
 - Not an issue for parking lots



Urbana, Illinois

Plan Development

- Concrete overlay plans do not need to be complicated!
- Projects have been built from plan sets consisting of as few as 4 to 6 sheets on rural roadways in Iowa, Oklahoma & elsewhere

TITLE SHEET

Highway Division
PLANS OF PROPOSED IMPROVEMENT ON THE
PROJECT NAME
PCC OVERLAYS AND WIDENING - BONDED & UNBONDED
Project Description

The information included herein does not represent a specific project, but may be used as an example of what should be included for a PCC bonded or unbonded overlay project.

This index is representative of an overlay project (bonded or unbonded) with many details including staging, traffic control, varying existing cross-sections, turn lanes, transitions for bridges and construction under traffic. Sheets 6.7 to 6.7 are optional, depending on the scope of the project.

The location map is needed to the contractor when planning haul routes, traffic control, and staging.

The detour map is used only if roadway is closed to traffic during construction. If through traffic is allowed during construction, typically traffic control zones are kept to a 0.25 mile maximum length without the use of pile caps as long as adequate sight distances is available. Construction zones that utilize pile caps are typically 2 to 3 miles in length or no more than 10 minutes travel time per zone.

The title sheet shows general project information including name, description, jurisdiction, index of sheets, release summary, title, and engineering certification.

DECISION TRAFFIC DATA

NO.	DATE	BY	REVISION

INDEX OF SHEETS

No.	Description
1	Title Sheet
2	Legal and Survey Control
A.1	Proposed Right-of-Way and Reference Information
B.1	Existing Section and Bridge Section
B.2	Bonded PCC Overlay Section
B.3	Bonded PCC Overlay Section with and without Widening
B.4	Unbonded PCC Overlay Section with and without Widening
B.5	Widening Section
B.6	Public Transition Detail
B.7	Right Turn and Bridge Approach Detail
B.8	Shoulder and Road Shoulder Detail
B.9	Shoulder and Road Shoulder Detail
C.1	Staging, Traffic Control, and Staging for Reference Only
A.1	Staging and Traffic Control of Work
A.2	Staging Construction Open to Traffic
A.3	Staging Layout

PROJECT IDENTIFICATION NUMBER

PROJECT NAME

REQUESTED SHEET

DATE

SCALE

SHEET NO. 1 OF 1

SHEET NAME

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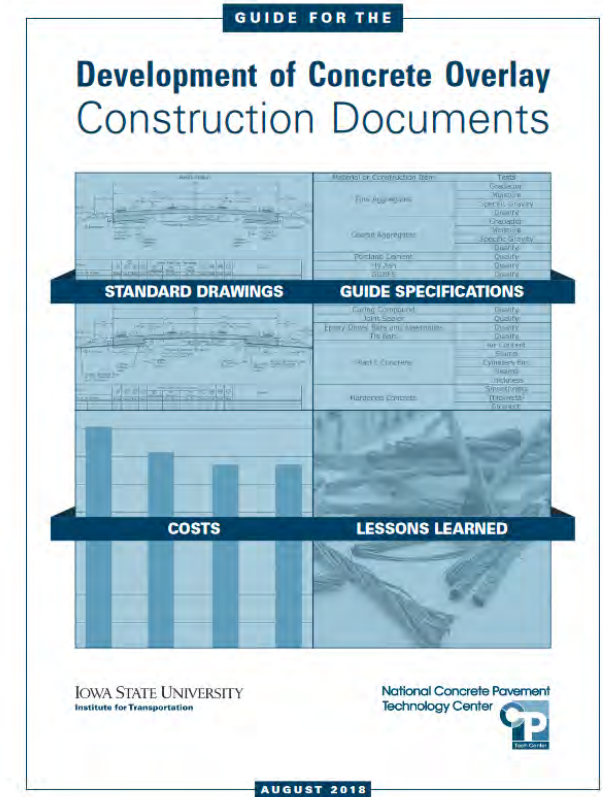
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Plan Development

- Depending on location, geometric features, and maintenance of traffic requirements, some projects will obviously require a greater level of detail, but don't be intimidated!
- The Guide for the Development of Concrete Overlay Construction Documents (2018) is a very useful resource:



Concrete Overlay Construction

- Construction is significantly faster and less disruptive compared to full-depth concrete reconstruction
 - Limited earthwork, placement of base materials
 - Easier access for construction vehicles as well as local traffic
 - Thinner pavement → greater productivity in terms of SY/day or linear ft/day



Concrete Overlay Construction

- Concrete mixes: follow the same best practices as for conventional concrete pavements
 - Fiber-reinforced concrete (FRC) may be helpful in thin overlays
- Placement methods: follow the same best practices as for conventional concrete pavements
 - When possible, slipform paving is best for streets and roadways
- Curing is critical!
 - Depending on thickness, more surface area is exposed as a function of the concrete volume

Concrete Overlay Construction

- Construction of concrete overlays under traffic is possible
- Several ways to accommodate local traffic & homeowners:
 - Gap pours at intersections, driveways, etc.
 - Moving closures or detours along the route



I-44, Missouri

Concrete Overlay Construction

- Laser-guided screeds can allow for fast, efficient placements over large parking areas



Special Considerations & Lessons Learned

Are You New to Concrete Overlays?

- If your agency, design firm, or construction company has not done a concrete overlay project before, start simple!
 - Avoid projects with complex geometry, significant staging constraints, tight closure periods, etc.
- The experience gained from designing and building a relatively straightforward concrete overlay can be useful to go on to design and build projects with more complexity

Le Mars, Iowa

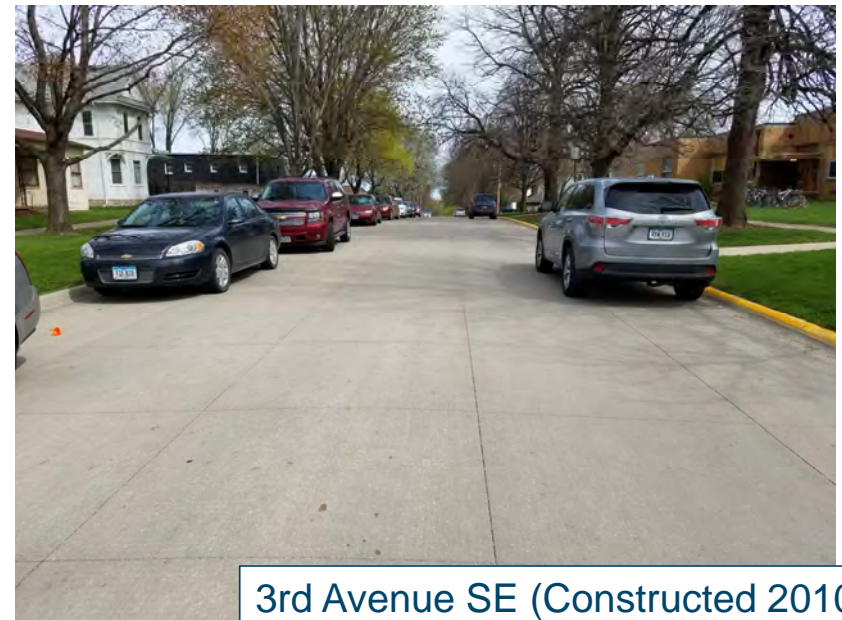
- Le Mars, Iowa (population 10,571) has been built 10 concrete overlay projects on its street network since 2009
- Initially focused on improving basic residential streets with similar widths, existing cross sections, etc.



1st Avenue SW (Constructed 2011)

Le Mars, Iowa

- First 4 projects through 2016 totaled about 21,000 SY
- Allowed city staff, engineer, and contractors to gain experience and develop procedures for things like:
 - Closure strategies
 - Curb removal
 - Residential driveways
 - Fiber-reinforced concrete



3rd Avenue SE (Constructed 2010)

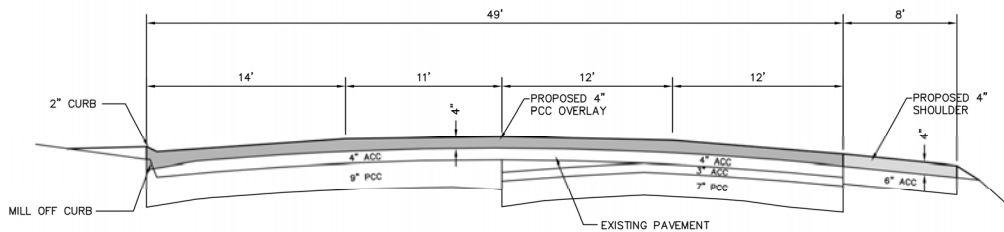
Le Mars, Iowa

- In 2017, the city undertook a concrete overlay on Business U.S. Highway 75
 - Primary north-south highway and truck route through town
 - 58,000 SY, 1.75 miles
 - Many intersections and driveways
 - Former state highway with original concrete pavement dating to 1926 and widenings constructed in the 1950s
 - Significant variation in the existing cross-section!

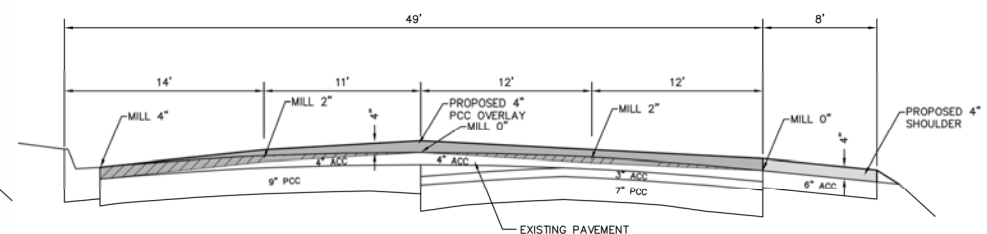


Le Mars, Iowa

- Milling depth and profile varied in different areas based on the existing cross section (no milling when not needed)
- In some areas the existing curb was left in place, while in others a new integral curb or paved shoulder was placed with the overlay
- The entire corridor was closed, but the project was separated into 4 sections which allowed for local access
- Maturity method used to determine opening strength



CROSS SECTION ⑦ – STA. 920+00 TO STA. 924+25



CROSS SECTION ⑧ – STA. 924+25 TO STA. 953+92.4

Le Mars, Iowa



Le Mars, Iowa



Le Mars, Iowa

- Project outcomes:
 - Final yield of just 8% on the mainline pavement, 12% on the shoulder
 - Contractor earned all but one incentive day for completion
 - Pavement fully re-opened to the traveling public just 7 weeks after initial closure



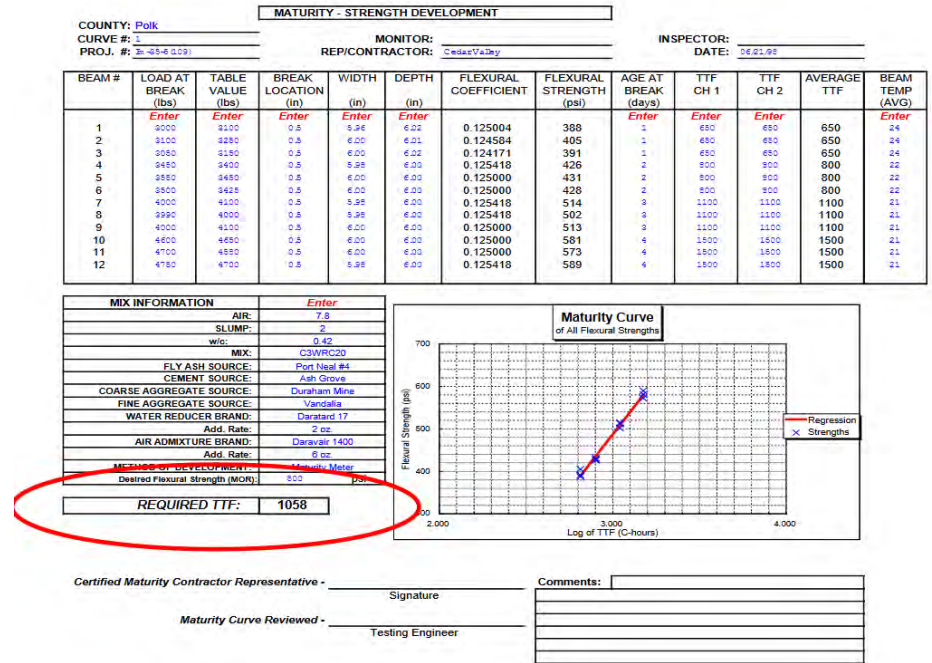
Construction Considerations

- Concrete overlays are good for early season paving
 - Existing pavement surface is stable and dries out faster – not as sensitive to weather-related disruptions



Construction Considerations

- Opening to traffic
 - Maturity method allows for fastest opening
 - Existing opening strength specifications are conservative
 - Especially for COA overlays, it should be possible to open the pavement to traffic earlier than usually allowed



Construction Considerations

- Iowa Highway 3, Plymouth County (2022)
 - Opening flexural strength via maturity was reduced from 500 psi to 325 psi
 - Paving in July: open as soon as 12 hours
 - 36 ft wide, 9 mile concrete overlay was paved full width and completed in **25 calendar days**
 - Rolling closures/detours maintained access for local traffic
 - Maximum 3 day total closure of any given pavement section



Construction Considerations

- Iowa Highway 3, Plymouth County (2022)
 - Joint sealing and shouldering operations were sped up significantly
 - While this project was not paved under traffic, the rolling closure strategy allowed for faster access to homeowners and local traffic and a much more rapid timeline to full re-opening of the roadway



Image: Greg Mulder, ICPA

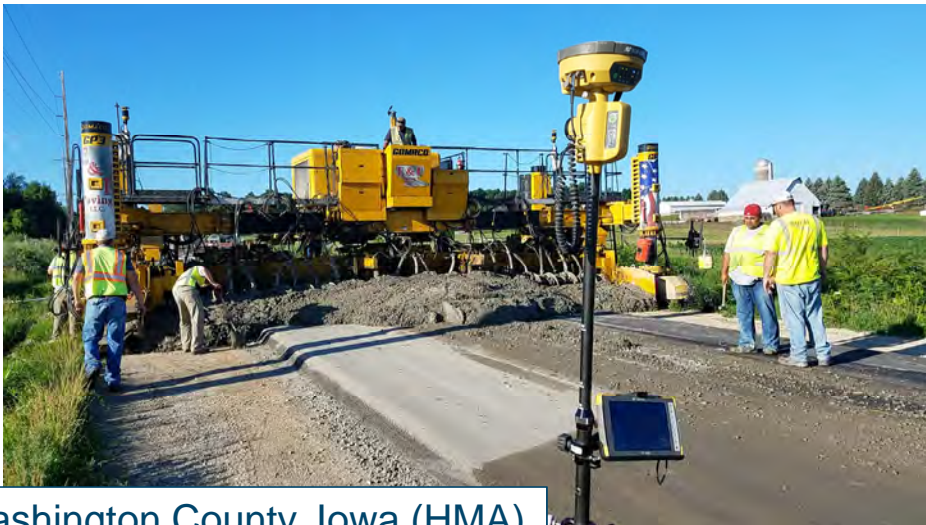
Construction Considerations

- US Highway 63, Zumbro Falls, Minnesota (2018)
 - Loading with construction vehicles allowed after 24 hours



Other Design Factors

- Interlayer for COC–U overlays
 - The asphalt interlayer is the “tried and true” method
 - Geotextile interlayers were introduced around 2006 and have demonstrated good performance to date



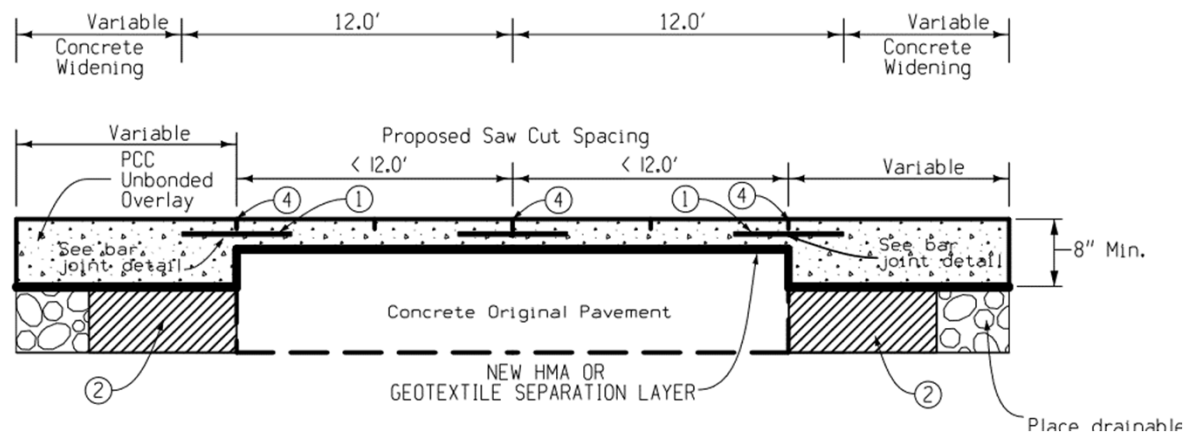
Washington County, Iowa (HMA)



Buchanan County, Iowa (Geotextile)

Other Design Factors

- Integral widening at the shoulder
 - Place a longitudinal joint at the widening with No. 4 tie bar
- Ensure drainage out to the edge of the pavement
 - Incorporate a drainable subbase under a widening unit
 - Daylight geotextile layer in a COC–U overlay to the edge



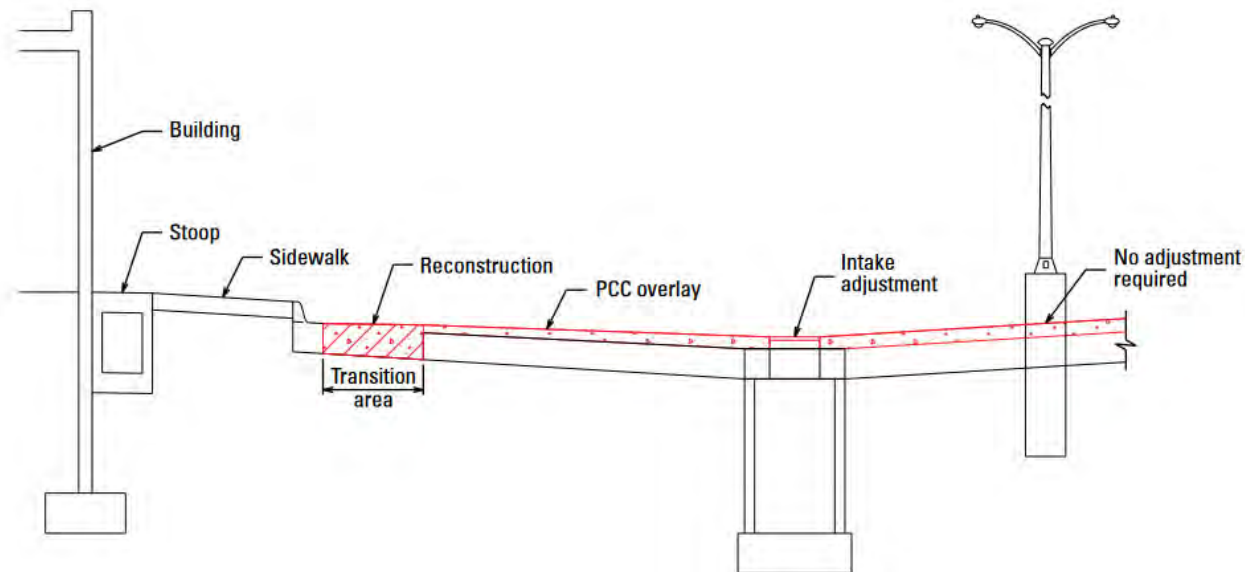
Other Design Factors

- Matching existing curb and gutter, intersections, etc.
 - Ensure there is enough depth in the existing pavement to mill
 - Inadequate support from a thin section in the underlying pavement may lead to cracking:

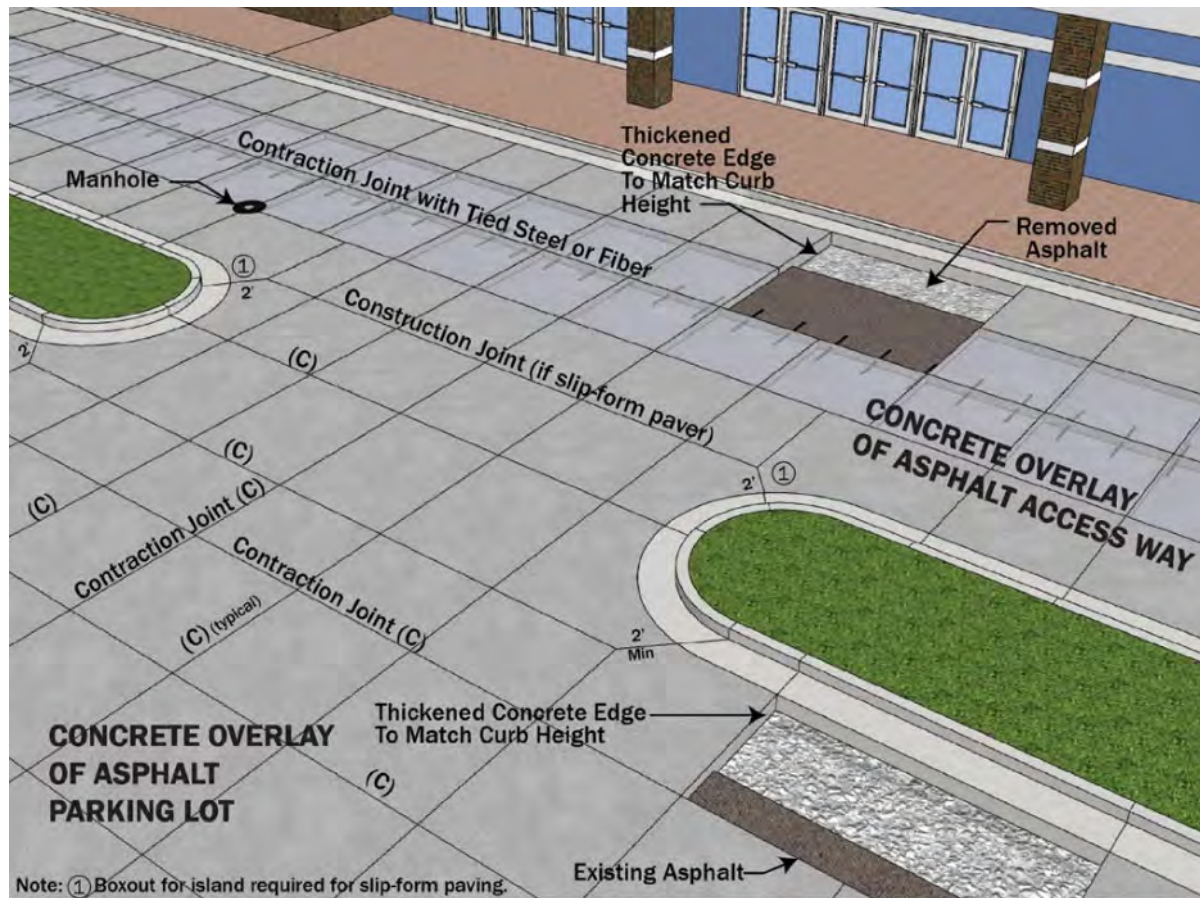


Other Design Factors

- To match existing curb, intersections, sidewalk, structures, etc., you may also consider a full-depth transition area where the existing pavement is completely removed:

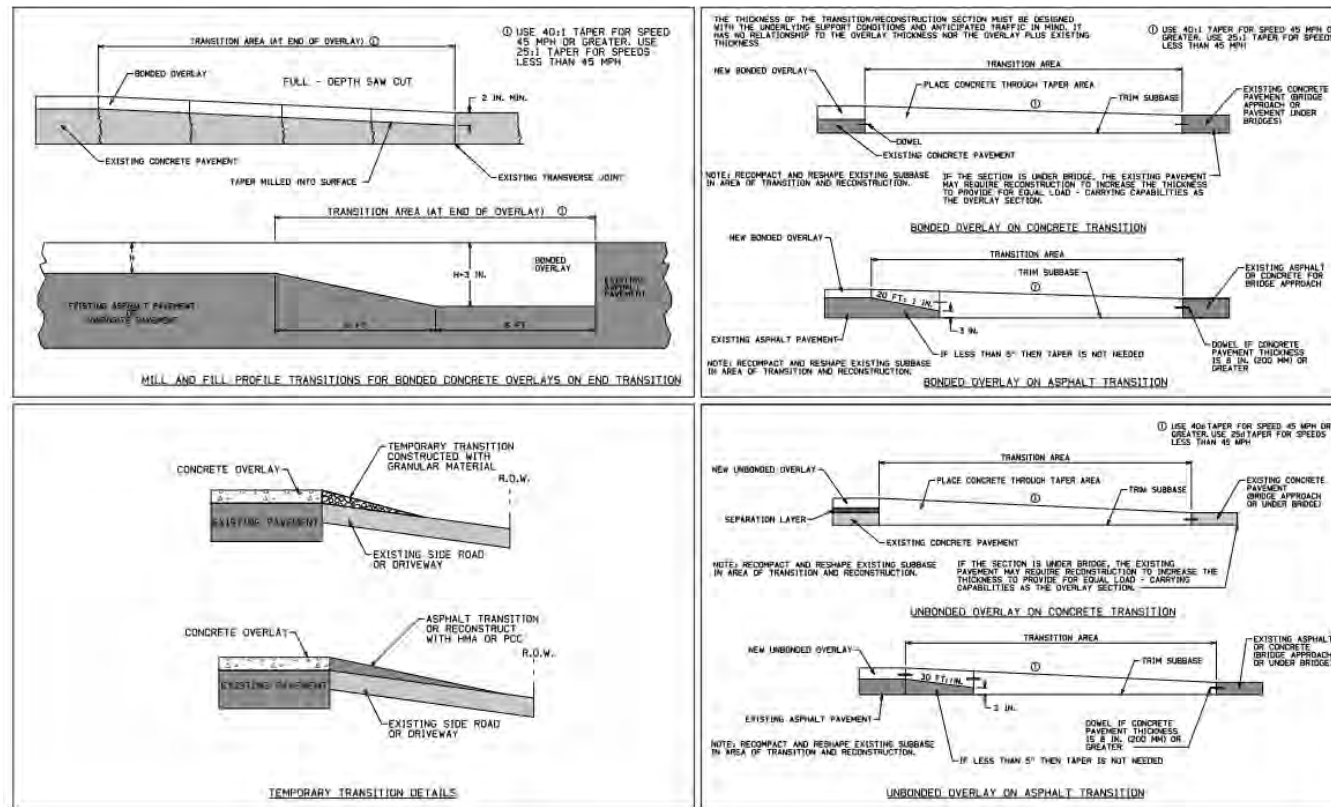


Other Design Factors



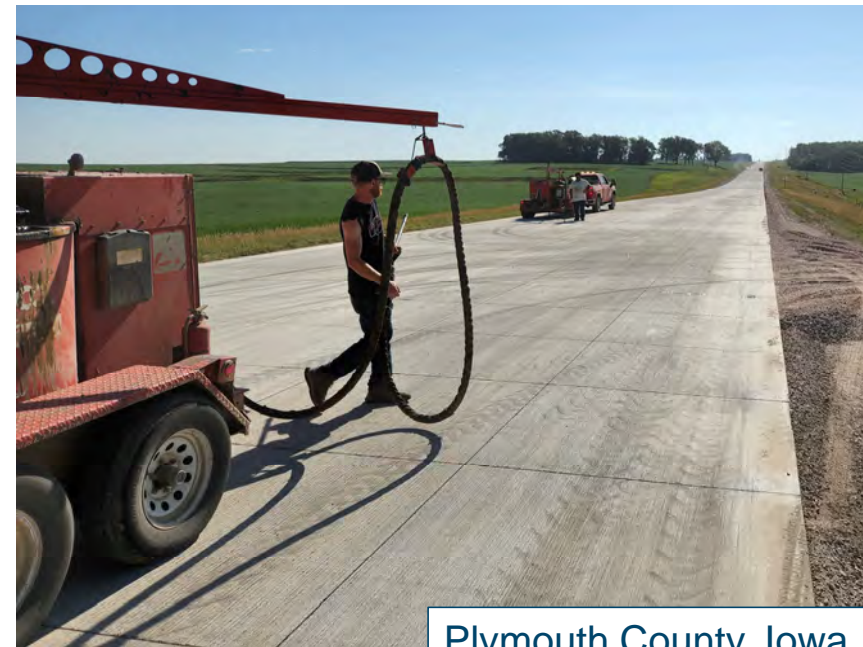
Other Design Factors

- Transitions to full depth pavement
 - End of overlay section
 - Side roads and driveways
 - Temporary transitions during construction



Other Design Factors

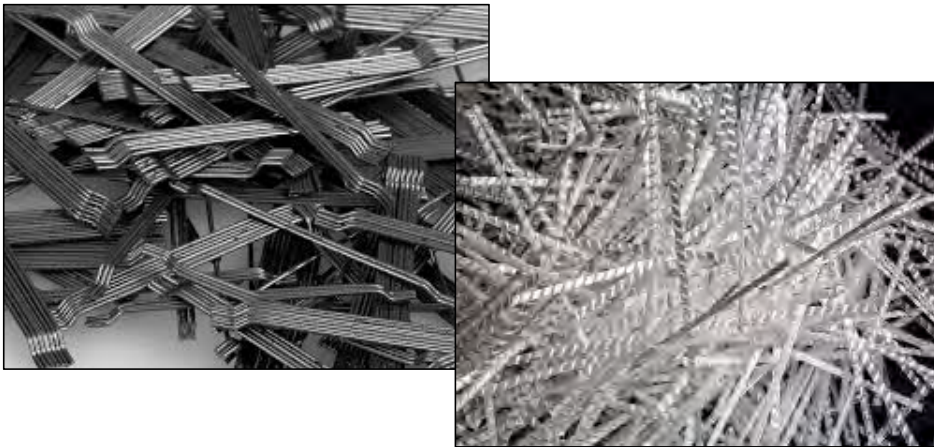
- Joint reinforcement
 - Many concrete overlays are too thin (< 7 in.) for dowel bars
 - Most overlays ≥ 5 in. thick are constructed with tie bars
 - Fiber-reinforced concrete isn't a one-for-one replacement for steel, but can be helpful when steel can't be used in thin overlays
- **Recommended to fill/seal all joints, even with short joint spacing**



Plymouth County, Iowa

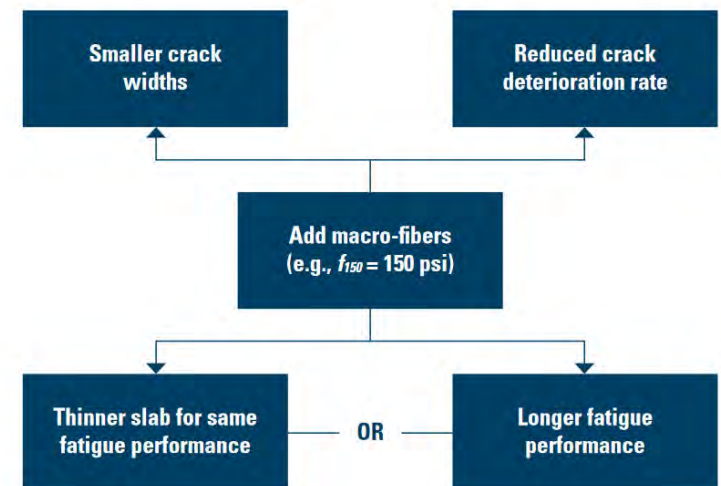
Fiber-Reinforced Concrete Overlays

- What is fiber-reinforced concrete?
 - Concrete reinforced with discrete, distributed fibers
 - **Macro-fibers** and micro-fibers
 - Steel, glass, **synthetic**, natural
- 1-2 in. length
 - 0.01 to 0.04 in. diameter



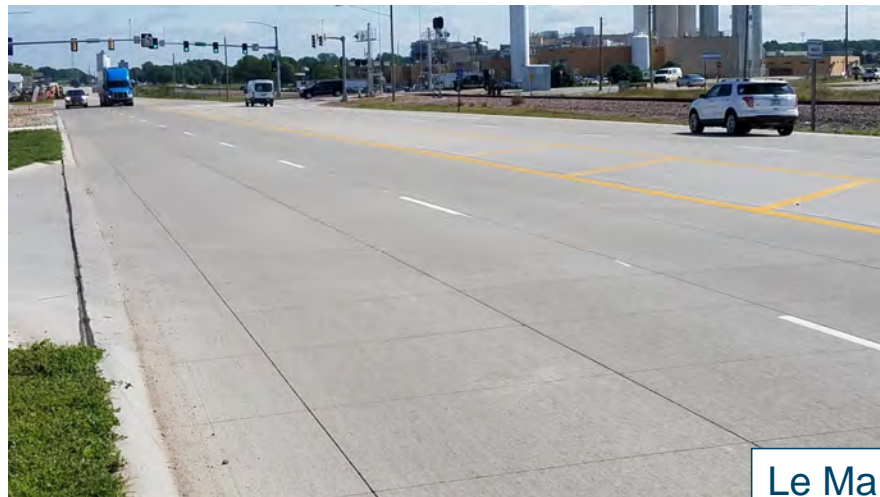
Fiber-Reinforced Concrete Overlays

- Typical dosage rate for pavements: 4 lb/cy (about 0.25% by vol.)
- How the properties of FRC translate to pavement performance:
 - Improves long-term fatigue performance
 - Keeps joints and cracks tight
 - Enhances aggregate interlock
 - Prevents panel movement/sliding
- Design implications:
 - Improves design life/reduces thickness
 - Improves joint load transfer
 - Allows for longer joint spacings?



Fiber-Reinforced Concrete Overlays

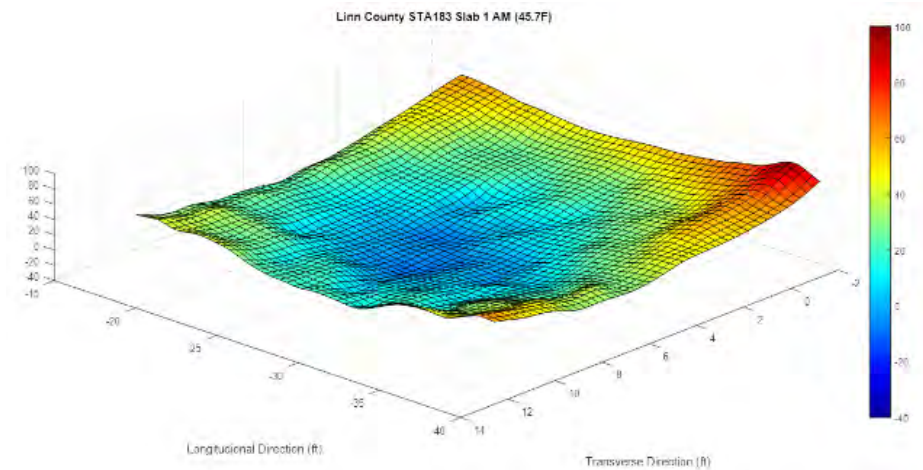
- Useful for projects where you might be constrained in terms of how much you are able to raise the pavement
 - Largely COA–B overlays, but also thinner (6 inch) COC–U
 - Helps enhance aggregate interlock when slab is too thin for dowel bars and/or tie bars



Le Mars, Iowa

Fiber-Reinforced Concrete Overlays

- New IHRB research project to better characterize the impact of fiber-reinforcement on ride quality, load transfer, curling, optimum joint spacing design, and other factors



Rehabilitation and Repair

- Most repairs of concrete overlays are relatively straightforward
 - Most distress types and typical rehabilitation methods are similar to those for full-depth concrete pavements



Rehabilitation and Repair

- Full-depth patching
 - Saw cut around edges of repair, then remove panels with jackhammer or backhoe
 - Alternative for thinner overlays: mill the concrete pavement
 - May place patch to a greater depth than the overlay



Rehabilitation and Repair

- Even though concrete overlays can be much thinner than conventional concrete pavements, diamond grinding and dowel bar retrofit are also viable rehabilitation methods



Rochester, Minnesota

Performance of Concrete Overlays

- A number of studies have been done at state & national levels to measure concrete overlay performance
 - <https://cptechcenter.org/webinars-and-videos/>

Concrete Overlay Performance on Iowa's Roadways

Field Data Report
July 2017

National Concrete Pavement
Technology Center



IOWA STATE UNIVERSITY
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Iowa Highway Research Board
(IHRB Project TR-698)
Iowa Department of Transportation
(InTrans Project 15-550)

NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

NCHRP RESEARCH REPORT 1007

Evaluation of Bonded Concrete Overlays on Asphalt Pavements

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Subcontract Categories:
Design • Materials • Pavements

Research sponsored by the American Association of State Highway and Transportation Officials
in cooperation with the Federal Highway Administration

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